

CAPTIVA EROSION PREVENTION DISTRICT

Board Briefing Memorandum

History of CEPD Participation in Florida’s Local Government Funding Request (LGFR) Beach Program

To	CEPD Board of Commissioners
Purpose	Prepared for Board briefing
Date	April 16, 2026
Subject	Overview of CEPD’s history with the FDEP Local Government Funding Request (LGFR) beach funding program, including documented requests, appropriations, and likely future requests

Executive Summary

Florida’s Local Government Funding Request (LGFR) program is not a one-time grant. It is an annual FDEP funding pipeline through which local sponsors submit eligible beach project phases for ranking, legislative consideration, and eventual contracting. For the CEPD, that has meant returning to the program repeatedly for different phases of the Captiva Island Beach Nourishment Project — design, permitting, preconstruction including plans and specifications preparation and project bidding, construction, and ongoing post-construction monitoring.

Board takeaway. The practical lesson is that CEPD should continue to treat the LGFR work as a recurring project-development function, not merely as occasional grant writing. The District’s expert consultant support, annual submissions, coordination with FDEP, and reimbursement documentation all affect how much state participation Captiva can secure over time.

How the LGFR Process Works

In broad terms, the process begins when the local sponsor—here, the CEPD—identifies the next eligible permit required phase of work and the anticipated needs of the CEPD over the next 10-years. That phase could be design, construction, or monitoring. The CEPD then works with its coastal consultant to prepare the LGFR package in accordance with FDEP’s application guidance, ranking methodology and cost-share rules. In years where no additional funding requests are required, the FDEP requests that an application still be submitted with a 5-year funding need projection.

The FDEP reviews the applications and, following a period of feedback from the local sponsor, ranks eligible projects including them in the annual funding request that goes to the Florida Legislature. Legislative appropriation is a critical step, but it is not the last step. Even after a project amount appears in FDEP’s ranked request or appropriation status materials, the state agreement still must be routed and executed before reimbursement or payment is available to the sponsor. Once the project is completed appropriate documentation is sent to the FDEP and reimbursement is processed.

For the Board, the most important operational point is that the same Captiva project can appear in the program multiple times under different funding phases. A future design request, a later construction request, and several years of monitoring can all stem from the same broader nourishment program.

What the CEPD Record Shows

- The CEPD has used the LGFR framework for both large-dollar nourishment funding and smaller but important design and monitoring phases.
- The District has repeatedly authorized an expert consultant work to prepare and support the LGFR submissions, including documented Board approvals tied to the 2021-2022, 2022-2023, 2024-2025 and 2025-2026 cycles.
- FDEP's long-range budget plans indicate that Captiva remains in the state funding pipeline for permit required post-construction monitoring in multiple future years.
- State reimbursement through the LGFR process is reserved for projects with active state and federal permits.
- The amount of state participation is directly proportional to the signed public beach access. Presently, in the general LGFR cycle, the CEPD has a 21.07% state cost share. Historically, storm appropriations have been at 100% state cost share, but these storm response appropriations are not part of the conventional state legislature appropriations.

Documented LGFR History and Funding Path

The table below compiles the key LGFR-related milestones that are documented in publicly available FDEP records and CEPD Board materials.

Fiscal year / cycle	Request or phase	Documented amount / outcome	Why it matters
FY 2020-2021	Major nourishment request for Captiva Island Beach Nourishment; funds identified for design and construction.	\$6,054,450 state request on a \$29,582,316 total project package; DEP later reported \$6,054,450 appropriated.	This large LGFR success for CEPD shows how the program can materially support a major nourishment event.
FY 2021-2022	Funds for State-required physical and environmental monitoring that were not included in previous LGFR's were requested. CEPD remained in the funding pipeline; future design, construction and monitoring phases were being positioned.	Additional requested funds were included in change orders to existing agreements.	Given that appropriate funds had been allocated in previous years, and available in existing FDEP agreements, the FY 2021-2022 LGFR served to signal ongoing monitoring and to identify future needs to the FDEP.
FY 2022-2023	Construction (Hurricane Ian & Nicole Recovery)	100% state cost share for beach & dune restoration from Hurricane Ian and Hurricane Nicole totaling \$13,243,200	Hurricane recovery funds were provided in advance of the project construction.
FY 2023-2024	No request was made, however planning for the design, construction and nourishment of the upcoming project was presented in this application.	Given that an appropriate amount of funds was included in the funds previously allocated to Captiva, there were no additional funds allocated.	Transmittal of an LGFR in years where no or minimal funding is requested allows the FDEP awareness of the future needs of the CEPD for planning purposes.
FY 2024-2025	Design, construction, and monitoring.	The final FDEP LGFR assessment for FY 2024/2025 included	This is the most important recent LGFR entry after the 2021

Fiscal year / cycle	Request or phase	Documented amount / outcome	Why it matters
		\$139,062 in state funding for design, \$1,784,270.81 for construction and \$26,969.60 for monitoring.	nourishment and demonstrates that LGFR can also support reimbursement-oriented phases, not just forward-looking design.
FY 2025-2026	Construction and post-construction monitoring (year 2+)	The final FDEP LGFR assessment for FY 2025/2026 included \$1,171,607.89 in state funding for construction and \$48,419.07 for post-construction monitoring.	Additional funding requests can be provided over multiple years as project costs change.
FY 2026-2027	Post-construction monitoring and design	The final FDEP LGFR assessment for FY 2026/2027 included \$165,834 in state funding for design and \$26,030.11 for 1-year project monitoring.	Permit required post-construction monitoring is funded by the LGFR process.
FY 2027-2028 (projected)	Construction and post-construction monitoring.	FDEP long-range plan lists a projected state share of \$25,199.72 on a \$119,600 total monitoring package; however, any funds that have not been allocated during previous FY's will be requested in the upcoming FY 2027-2028 LGFR, such as additional costs for change orders during construction (i.e. additional sand)	Construction funds not requested in previous FY's will be requested as project sponsors have up to three years to request funds from completed projects. Additionally, permit required post-construction monitoring is funded by the LGFR process.

Consultant Support Authorized by CEPD

The Board’s own resolutions confirm that annual LGFR preparation has required professional technical support. In May 2024, CEPD approved APTIM support for the 2025-2026 LGFR cycle with a not-to-exceed amount of \$27,274. The 2024 approval included the recent work APTIM is conducting supporting the CEPD with outstanding reimbursement requests from the 2021 beach nourishment project and reimbursement requests from the 2025 beach renourishment project. These approvals reinforce that the LGFR process is ongoing and technical, not merely administrative.

Anticipated Future Requests

Based on FDEP’s current long-range planning documents, CEPD’s near-term LGFR activity is likely to focus on the following categories:

- Permit required, post-construction monitoring associated with recent nourishment and storm-repair work. FDEP’s current plan already shows projected Captiva monitoring phases in FY 2025-2026, FY 2026-2027, and FY 2027-2028.
- Future design and permitting support for the next full nourishment cycle. This will allow the CEPD and its engineer refine schedule, scope, and cost assumptions for the next major event.

- Additional requests if CEPD incurs eligible state-share costs before or during subsequent project phases and those costs can be documented for FDEP participation.
- Continued annual coordination with FDEP to ensure that Captiva remains visible in the funding pipeline and that the District can respond quickly when a favorable appropriation opportunity arises.

Implications for Board Oversight

- The Board should expect annual LGFR-related consultant scopes even in years when a major appropriation is not immediately necessary.
- The Board should view FDEP long-range listings as planning indicators rather than guaranteed awards; they are useful for budgeting and timing, but they remain subject to revision and legislative action.
- Large state appropriations are most likely when CEPD has a clearly defined, permitted, eligible, and well-documented project phase that is ready to proceed.
- Maintaining clean project records, reimbursement support, monitoring documentation, and consultant coordination improves CEPD's ability to maximize its share of available state funding.
- Evaluation of ways to maximize public beach access with the goal of increasing state cost share, while balancing the needs of the residents and character of Captiva Island may be considered.
- Only permit required activities, such as design, monitoring, or permitting can be requested. Additional items, such as wooden dune walkovers, not required by permit are ineligible for funding.

Board takeaway. Staying engaged with the LGFR process every year is strongly encouraged by the FDEP as this process maps out multi-year project schedules. Additionally, maintaining eligible costs well documented is essential for accurate and timely reimbursements.

Conclusion

In summary, CEPD has an established and recurring history with the FDEP LGFR beach funding program. The documentary record shows that the program has already produced significant state support for Captiva when the District had a permitted, eligible and well-positioned phase ready for submission. It also shows that the process is cumulative: some years produce large appropriations, while other years primarily preserve momentum. For Board purposes, the LGFR process should be understood as one of CEPD's core external funding channels and a continuing part of the District's long-term beach management strategy.

Selected Source Documents Reviewed

- Florida DEP Local Government Funding Request (LGFR) Project Assessments for the Captiva Island Beach Nourishment from FY's 2020-2021 through FY 2026-2027.
- Florida DEP Local Government Funding Request (LGFR) Project Requests for the Captiva Island Beach Nourishment from FY's 2020-2021 through FY 2026-2027.
- Florida DEP, Fiscal Year 2021-2022 Financial Summary and Accountability Report (showing Captiva amount per LBR, amount appropriated, amount contracted, and execution date).
- Florida DEP, 2023-2028 Long Range Budget Plan (showing Captiva future design and monitoring entries).
- Florida DEP, Beach Management Funding Assistance Program Long Range Budget Plan 2025-2030 (showing Captiva post-construction monitoring projections for FY 2025-2026 through FY 2027-2028).
- CEPD Resolution 2021-17 and CEPD Resolution 2024-09 (documenting Board approval of APTIM support for LGFR preparation).
- Florida DEP Project Agreements 19LE4, 21LE1, 23LE7 and 25LE1